

Meeting	<b>LICENSING COMMITTEE</b>
Time/Day/Date	6.30 pm on Wednesday, 4 October 2017
Location	Council Chamber, Council Offices, Coalville
Officer to contact	Democratic Services (01530 454512)

All persons present are reminded that the meeting may be recorded and by attending this meeting you are giving your consent to being filmed and your image being used. You are kindly requested to make it known to the Chairman if you intend to film or record this meeting.

The Monitoring Officer would like to remind members that when they are considering whether the following items are exempt information under the relevant paragraph under part 1 of Schedule 12A of the Local Government Act 1972 they must have regard to the public interest test. This means that members must consider, for each item, whether the public interest in maintaining the exemption from disclosure outweighs the public interest in making the item available to the public.

## AGENDA

Item	Pages
<b>1. APOLOGIES FOR ABSENCE</b>	
<b>2. DECLARATIONS OF INTEREST</b>	
Under the Code of Conduct members are reminded that in declaring disclosable interests you should make clear the nature of that interest and whether it is 'Pecuniary' or 'Non-Pecuniary'.	
<b>3. MINUTES OF PREVIOUS MEETING</b>	
To confirm and sign the minutes of the meeting held on 21 February 2017.	<b>3 - 6</b>
<b>4. REVIEW OF STREET TRADING POLICY</b>	
Report of the Environmental Health Team Manager	<b>7 - 52</b>



Circulation:

Councillor G A Allman  
Councillor R Ashman  
Councillor J Clarke  
Councillor N Clarke  
Councillor J Cotterill  
Councillor D Everitt  
Councillor T Eynon  
Councillor G Hout  
Councillor J Hout  
Councillor G Jones  
Councillor P Purver  
Councillor V Richichi (Deputy Chairman)  
Councillor A C Saffell  
Councillor S Sheahan  
Councillor N Smith (Chairman)  
Councillor M Specht  
Councillor M B Wyatt

MINUTES of a meeting of the LICENSING COMMITTEE held in the Council Chamber, Council Offices, Coalville on WEDNESDAY, 22 FEBRUARY 2017

Present: Councillor N Smith (Chairman)

Councillors R Ashman, J Clarke, N Clarke, J Cotterill, D Everitt, T Eynon, G Houlton, J Houlton, G Jones, P Purver, V Richichi, A C Saffell, S Sheahan and M Specht

Officers: Mr A Cooper, Mr L Mansfield, Mrs R Wallace and Miss A Winfield

### **23. APOLOGIES FOR ABSENCE**

There were no apologies for absence.

### **24. DECLARATIONS OF INTEREST**

Councillor T Eynon declared a non pecuniary interest in item 4 – Review of Hackney Carriage and Private Hire Driver Policy, as a General Practitioner qualified to conduct medical examinations for the purpose of taxi licensing, although she was not currently undertaking any.

### **25. MINUTES OF PREVIOUS MEETING**

Consideration was given to the minutes of the meeting held on 23 November 2016.

Regarding the Purple Flag Accreditation on page three of the minutes, the Chairman made the following statement on behalf of the Portfolio Holder:

Police were called at 2.41am on Sunday 12 February to a report of a fight in Market Street, Ashby. Officers attended and the victim was taken to hospital with head injuries, five men have been arrested on suspicion of grievous bodily harm.

The council is considering how this incident might impact on the application for purple flag accreditation. The council has proactively made the purple flag assessment team aware of this incident. We have been advised that the fact that the incident has taken place does not in itself reduce the likelihood of achieving the purple flag standard; the assessment team will be seeking assurances from the council, the police and other partners with a responsibility to manage the night time economy that the incident was well managed. Areas of focus might be the initial response by the police, effectiveness of CCTV and communications.

Any council response to this violent incident will be led by the Community Safety Team and the Safer North West Community Safety Partnership. The Partnership has recently agreed their priorities for the next 12 months with priority number one being 'To protect the residents and visitors from the effects of violence'. The licensing team will be part of a wider team putting together an action plan to address this priority.

The Chairman added that Members could not discuss the matter due to ongoing investigations but invited comments.

Councillor M Specht stated that he was shocked by the violent assault and sent his best wishes to the victim and his family. He felt that the application for the Purple Flag Accreditation may need to be put on hold for the moment and improvements such as upgraded CCTV systems was required.

Councillor S Sheahan questioned if premises should be licensed to open until the early hours if they could not be adequately policed.

The Environmental Health Team Manager confirmed that an update report regarding the application for the Purple Flag Accreditation would be brought to the next meeting.

Regarding the insurance database referred to on page five of the minutes, Councillor J Clarke asked if officers had looked into the possibility of using it as part of their insurance checks. The Environmental Health Team Manager agreed to provide an answer outside of the meeting as he did not have the information but was aware of work being undertaken on the issue.

It was moved by Councillor S Sheahan, seconded by Councillor Jones and

RESOLVED THAT:

The minutes of the meeting held on 23 November 2016 be approved and signed by the Chairman as a correct record.

## **26. REVIEW OF HACKNEY CARRIAGE AND PRIVATE HIRE DRIVER POLICY**

The Environmental Health Team Manager presented the report to Members highlighting the responses received from the consultation and the key changes made as a result. He also informed Members of an amendment further to those reported at paragraph 8.5.4 of the Driver's 'Fit and Proper' Person Policy. For clarity, point 2 would read 'Racially-aggravated offences not already listed'.

At the invitation of the Chairman, Councillor T Eynon, in her capacity as a General Practitioner, offered her thoughts on the proposed changes to the medical examination for drivers. She believed that the Council had done all it could to pursue the issue and that she was very disappointed with the response from West Leicestershire Clinical Commissioning Group.

In response to a question from Councillor G Jones, the Environmental Health Team Manager stated that there were approximately 200 licensed drivers but he was not aware of the number that lived outside of the District. He agreed to provide the information outside of the meeting.

Councillor R Ashman was happy with the change to the driver dress code; he believed having one list with the clothing that was prohibited was easier to understand.

Councillor J Cotterill raised concerns regarding a licence being granted once the applicant was at least three years free of conviction for the possession of a firearm, as he did not feel that this was a long enough period of time. Councillor S Sheahan highlighted that it stated a weapon, not specifically a firearm. The Chairman drew Members attention to paragraph 8.5.3 of the policy which related specifically to the possession of a firearm and it was a period of at least 10 years free of conviction before an application would be considered.

It was moved by Councillor M Specht, seconded by Councillor R Ashman and

RESOVLED THAT:

- a) The Draft Hackney Carriage and Private Hire Policy be approved.
- b) The Draft Hackney Carriage and Private Hire Code of Conduct be approved.
- c) Authority to make amendments to the Hackney Carriage and Private Hire Driver Policy to reflect changes in legislation and central government policy be delegated to

the Environmental Health Team Manager following consultation with the Portfolio Holder.

The meeting commenced at 6.30 pm

The Chairman closed the meeting at 6.58 pm

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**NORTH WEST LEICESTERSHIRE DISTRICT COUNCIL**

**LICENSING COMMITTEE – 4 OCTOBER 2017**

Title of report	<b>REVIEW OF STREET TRADING POLICY</b>
Contacts	<p>Portfolio Holder - Councillor Alison Smith MBE 01530 835668 <a href="mailto:alison.smith@nwleicestershire.gov.uk">alison.smith@nwleicestershire.gov.uk</a></p> <p>Environmental Health Team Manager 01530 454610 <a href="mailto:lee.mansfield@nwleicestershire.gov.uk">lee.mansfield@nwleicestershire.gov.uk</a></p> <p>Licensing Team Leader 01530 454844 <a href="mailto:andy.cooper@nwleicestershire.gov.uk">andy.cooper@nwleicestershire.gov.uk</a></p>
Purpose of report	To present a draft street trading policy for comment and consultation.
Council Priorities	Business & Jobs Homes and communities
<p>Implications:</p> <p>Financial/Staff</p> <p>Link to relevant CAT</p> <p>Risk Management</p> <p>Equalities Impact Assessment</p> <p>Human Rights</p> <p>Transformational Government</p>	<p>All staffing costs associated with the preparation, consultation, adoption and enforcement of the Street Trading policy can be met by the existing level of staff.</p> <p>Not applicable</p> <p>No significant risks identified. Legal advice has been sought in its preparation to mitigate the risk of challenge. The current street trading policy has not been challenged</p> <p>Not applicable</p> <p>Any interference with property rights protected by Article 8 and Protocol 1 Article 1 of the Human Rights Act must be legitimate, necessary and proportionate</p> <p>None</p>

Comments of Chief Executive	The report is satisfactory
Comments of Deputy Section 151 Officer	The report is satisfactory
Comments of Deputy Monitoring Officer	The report is satisfactory
Consultees	NWLDC (Environmental Health, Licensing, Community Safety, Waste, Environmental Protection Teams)
Background papers	NWLDC Street Trading Policy – Issue 3 Local Government (Miscellaneous Provisions) Act 1982 <a href="http://www.legislation.gov.uk/ukpga/1982/30">http://www.legislation.gov.uk/ukpga/1982/30</a>
Recommendations	<b>THAT LICENSING COMMITTEE CONSIDER AND COMMENT ON THE DRAFT STREET TRADING POLICY PRIOR TO WIDER CONSULTATION (APPENDIX 2)</b>

## 1.0 Background

- 1.1 The Council's first street trading policy was introduced in 2009 to create a street environment which compliments premises-based trading, to provide diversity and consumer choice and to enhance the character and safety of the local environment. The policy has been subject to review and amendment on 2 occasions since 2009.
- 1.2 The current policy was approved by Council on 24 February 2015 and came into force on 25 February 2015. The existing street trading policy is detailed at appendix 1 of this report.

## 2.0 Proposed changes

Changes made to the policy in February 2015 have proven to be successful. However it is proposed to make the following changes to the policy to further improve the process and reduce unnecessary burdens on both business and the council. The draft street trading policy can be found at appendix 2.

### 2.1 Consultation process

- To add Leicestershire Police and Leicestershire Fire Service to the list of consultees
- To remove the requirement to consult on renewal applications where no issues or concerns have been reported during the previous 12 months
- A formal consultation process has been removed and replaced with a flexible process whereby the council may choose to seek the views of others before determining an application

## 2.2 Consent conditions

- The list of consent conditions has been reviewed, reduced and simplified.

## 2.3 Revocation of consents

- Where a consent is revoked by the council a further application from that person (consent holder) will not normally be considered within 3 years from the date of revocation.

## 2.4 Determination of applications

- Currently where an objection to an application is received and not resolved through negotiation the application is determined by a panel of two Officers within 28 days of the consultation period ending. It is proposed to simplify the process by removing the requirement for an officer panel. An application of this nature would be determined by an Authorised officer in consultation with a second authorised officer.

## 2.5 Minor changes to the wording of the policy objectives

- The detection and prevention of public nuisance and anti-social behaviour reworded and replaced with avoidance of nuisance and prevention and detection of street crime and anti-social behaviour.
- Promotion of environmental improvement and regeneration removed and replaced with needs of the area.
- Compliance with other legal requirements introduced.

## 2.6 Other minor changes

- Introduced definitions for consent holder and nominated person.
- The variation process has been further defined. A variation fee is proposed.
- More than one trading location is permitted on a single consent. A fee to cover the additional resource in assessing the suitability of additional trading locations is proposed.
- The removal of concessionary consents.
- The format of the existing policy has been amended creating two documents, separating the policy from the guidance and procedure. A draft guidance document is attached at appendix 3.

## **3.0 Next Steps**

3.1 All comments made by Licensing Committee will be collated and used to devise a final draft which will be submitted for wider consultation.

3.2 This non-statutory consultation process will commence late October for a period of 6 weeks.

- 3.3 All of the following people/bodies will be consulted: Leicestershire County Council (Highways); Leicestershire Police; current consent holders; Parish Councils; schools; Leicestershire Fire & Rescue; NW Leicestershire Chamber of Commerce; Ashby de la Zouch Town Council, Federation of Small Businesses, Regulatory Delivery.
- 3.4 Following the close of the non-statutory consultation process amendments will be made to the draft street trading policy as appropriate in response to comments made by consultees.
- 3.5 A final draft of the street trading policy will be submitted to Full Council for approval

# STREET TRADING POLICY

Approved by Council on 24 February 2015

ISSUE 3

## Foreword

As a licensing authority, we are keen to support Street Traders, as they are a sector of our business community that provides a valuable service to consumers across the district.

This policy, which covers the whole district, is designed to ensure that all street traders operate from a level playing field – making things fair for all traders and safer for customers.

First of all, we will make sure that areas are not saturated by street traders, giving businesses a fair chance of making a living.

Secondly, our Environmental Health Officers now know the exact locations of all traders. This will make it much easier to make sure traders are complying with the law, protecting consumers from unsafe practices and maintaining environmental standards.

We are keen to bring more order to Street Trading and to drive up standards within North West Leicestershire for the benefit of traders and consumers. This policy is key to that ambition.



Councillor Alison Smith MBE  
Deputy Leader and Portfolio Holder for Community Services

# CONTENTS

	<b>Page No.</b>
<b>1 Introduction</b>	<b>4</b>
<b>2 Definitions</b>	<b>4</b>
<b>3 Fundamental Principles</b>	<b>5</b>
<b>4 The Policy</b>	<b>6</b>
<b>5 Fees</b>	<b>6</b>
<b>6 Consent Conditions – General Principles</b>	<b>7</b>
<b>7 Application Process and Determination</b>	<b>7</b>
<b>8 Renewal of Trading Consents</b>	<b>9</b>
<b>9 Revocation of Trading Consents</b>	<b>9</b>
<b>10 Amendments/Variation to Trading Consents</b>	<b>10</b>
<b>11 Complaints</b>	<b>11</b>
<b>12 Offences</b>	<b>11</b>
<b>13 Further Information</b>	<b>12</b>
<b>Appendix 1 – Mandatory Conditions</b>	<b>13</b>
<b>Document History</b>	<b>16</b>

## 1 Introduction

- 1.1 District Councils have the power to adopt Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982 enabling them to control Street Trading within their district. Once this schedule is adopted a District Council may choose to designate any street within its area as a prohibited, licence or consent street.

North West Leicestershire District Council adopted Schedule 4 on 1<sup>st</sup> January 1983.

A Consent Scheme has been adopted in North West Leicestershire. This policy details this scheme

## 2 Definitions

1. 'Consent' means a consent to trade granted by North West Leicestershire District Council under powers conferred by the Local Government (Miscellaneous Provisions) Act 1982.
2. 'Consent Street' means a street in which street trading is prohibited without the consent of the district council.
3. 'Council' means North West Leicestershire District Council.
4. 'District' means the area within the boundaries of North West Leicestershire District Council.
5. 'Street trading' means the selling or exposing or offering for sale of any article (including a living thing) in a street. The following are **not** street trading for the purposes of this policy:-
  - (a) trading by a person acting as a pedlar under the authority of a pedlar's certificate granted under the Pedlars Act 1871;
  - (b) anything done in a market or fair the right to hold which was acquired by virtue of a grant (including a presumed grant) or acquired or established by virtue of an enactment or order;
  - (c) trading in a trunk road picnic area provided by the Secretary of State under section 112 of the Highways Act 1980;
  - (d) trading as a news vendor;
  - (e) trading which –
    - (i) is carried on at premises used as a petrol filling station; or
    - (ii) is carried on at premises used as a shop or in a street adjoining premises so used and as part of the business of the shop;
  - (f) selling things, or offering or exposing them for sale, as a roundsman. A roundsman does not include ice cream sellers (Kempin v Brighton and Hove Council) and mobile catering vehicles;

- (g) the use for trading under Part VIIA of the Highways Act 1980 of an object or structure placed on, in or over a highway;
  - (h) the operation of facilities for recreation or refreshment under Part VIIA of the Highways Act 1980;
  - (j) the doing of anything authorised by regulations made under section 5 of the Police, Factories, etc (Miscellaneous Provisions) Act 1916.
  - (k) Residents wishing to sell items from the pavement outside their home address on a temporary basis may be granted a concessionary consent.
  - (l) 'Markets' The legislation specifically provides that anything done in a market or fair which is held by virtue of a Charter, a presumed grant of a charter or a statutory provision is not street trading for the purposes of the legislation.
  - (m) Trading in a market run by a town/parish council. This policy will not impact on Coalville, Ashby or Castle Donington Markets.
  - (n) Fetes, carnivals or similar community based and run events, for example Christmas lights switch-on events, Christmas Fair, special markets.
6. 'Street' means any road, footway, or other area to which the public have access without payment or any part of a street. For the purposes of this policy, street includes all forecourts, roads, footways or other areas adjacent to the streets as defined in the order.
  7. Premises means any barrow, stall, unit, vehicle, trailer or other premises from which street trading will take place.
  8. 'Trader' means not only the consent holder but also his or her assistants.
  9. 'Vicinity' means within 10 metres on trunk roads and lay-bys and 5 metres in all other locations.

### **3. Fundamental Principles**

#### **3.1 Background**

All decisions relating to consents will be made on the merits of the individual case, having regard to this policy as part of the decision making process.

Applicants are required to consider carefully this policy when drafting their applications.

#### **3.2 The Policy Objectives**

The Council will carry out its functions with a view to promoting the objectives. The objectives, which carry equal importance, are:

- To protect public health;
- To ensure food safety and public safety (including road safety);

- To detect and prevent public nuisance and anti social behaviour;
- To promote environmental improvement and regeneration.

### 3.3 Balance

The Council will seek to achieve a balance between leisure/entertainment and the needs of residents and other businesses for an acceptable environment and quality of life.

This Policy will not undermine the right of any individual to apply for a variety of permissions and to have any such application considered on its individual merits.

## 4 The Policy

- 4.1 This policy was approved by Council on 24 February 2015 and came into force on 25 February 2015.
- 4.2 Within North West Leicestershire consents are required if a trader wishes to trade on a street anywhere within the district.
- 4.3 Legislation including that relating to food safety, health and safety, environmental protection and planning will continue to apply to traders granted a street trading consent.
- 4.4 There a two types of street trading consent, an annual consent and a daily consent. Any application for a daily consent can include up to 5 days trading in a 12 month period.
- 4.5 A consent to trade within close proximity to a secondary school or college during term time will only be granted where an applicant can demonstrate that all policy objectives will be upheld.

## 5 Fees

- 5.1 The fees charged by the Council for consents to trade will cover the cost of administering the service.
- 5.2 The fees will be reviewed annually.
- 5.3 If the ownership of a business changes a new consent is required.
- 5.4 Where a trading consent is surrendered during the life of the consent the Council will refund the fee paid on an appropriate pro rata basis. An administration fee will also apply to the surrender of a consent.
- 5.5 The current scale of fees can be found on the Council's web site.
- 5.6 The full fee is required at the time of application. However in exceptional circumstances a fee can be paid in instalments. The non-payment of any application fees will be grounds for the immediate revocation of a consent.
- 5.7 In the event that an application is refused the fee, minus an administration fee will be refunded.

## **6 Consent Conditions – General Principles**

- 6.1 Conditions on a consent are important in setting the parameters within which premises can lawfully operate. The use of wording such as “must”, “shall” and “will” is encouraged. Consent conditions:
- Must be appropriate for the promotion of the policy objectives;
  - Must be precise and enforceable;
  - Must be unambiguous and clear in what they intend to achieve;
  - Should not duplicate other statutory requirements;
  - Must be tailored to the individual type, location and characteristics of the premises;
  - Should be proportionate, justifiable and be capable of being met;
  - Cannot seek to manage the behaviour of customers once they are beyond the direct management of the consent holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave; and
  - Should be written in a prescriptive format.
- 6.2 When granting or renewing a trading consent the Council may attach such conditions as are considered appropriate for the promotion of the policy objectives. A pool of conditions has been produced and will be further developed over time relating to each of the policy objectives. These can be found on the licensing pages of the Council website. A list of mandatory conditions will be applied to all consents. These can be found at Appendix 1.
- 6.3 Each set of conditions will be specific to the trading consent issued. The Council may add to/amend the conditions of a street trading consent at the time of renewal.
- 6.4 The consent / conditions will specify the exact trading location (pitch) and the times of trading.
- 6.5 A maximum of 1 food business will be consented to trade in a lay-by. Where a lay-by is considered suitable to accommodate a second trader, a consent may be issued to a non-food trader.

## **7 Street Trading Consent - Application Process & Determination**

- 7.1 An application for a street trading consent must be made in writing using the Councils’ prescribed application form to the Environmental Health Licensing Team. Application forms and information packs are available from the Council or downloadable from its website. The appropriate fee and the necessary supporting documentation must accompany the application form.
- 7.2 In the event that an enquiry or application is received requesting to trade from a site never previously used for street trading, confirmation that the site is considered appropriate for street trading must be obtained before the application and fee is accepted and the formal 28 day consultation period is commenced.

Where the licensing team consider the proposed site to be unsuitable the applicant will be informed and the enquiry will not proceed any further.

Where the licensing team consider the proposed site to be suitable, the licensing team will seek the views of the Highways Department at Leicestershire County Council if the proposed site is on the public highway.

If the location is considered to be suitable, the application and fee will be accepted and the consultation process will commence.

7.3 On receipt of a completed application form and fee the licensing team will send a copy of the application to each of the following consultees:

- Environmental Health (Safety) - NWLDC
- Environmental Health (Public nuisance) – NWLDC (Street Action Team)
- Waste Team - NWLDC
- Planning Team - NWLDC
- Community Safety Team - NWLDC
- Licensing Team - NWLDC
- Highways Department – Leicestershire County Council
- Town or Parish Council – where located
- All District Council Ward Members

7.4 All applications for new consents need to be supported by an operating schedule. The schedule must specify (amongst other things) the steps which the applicant proposes to take to promote each of the four policy objectives. Applicants are advised to discuss their application with a member of the licensing team and to have regard to the list of consent conditions appended to this policy. A pool of additional conditions are available to view on the Council web pages.

7.5 The application will be determined following the 28 day consultation period, unless an objection is received from a consultee.

7.6 In the event that all consultees confirm that they do not wish to object to an application, the application may be determined before the end of the 28 day consultation period.

7.7 In the event that a relevant objection is received the Licensing Officer will negotiate with the applicant on behalf of the objector. If an agreement is reached any objection should then be withdrawn. The application will then be determined by the Licensing Officer.

7.8 In the event that an objection is not withdrawn the application will be determined by a panel of two Officers within 28 days of the consultation period ending. One of the two Officers will be the Environmental Health Team Manager or Licensing Team Leader.

7.9 The application will either be;

- 1) Granted and a trading consent will be issued with conditions attached, or
- 2) Refused and a proportion of the fee will be refunded as appropriate to the applicant.

The grant or refusal of an application is a matter for the District Council to determine having had regard to any consultation responses and any other relevant considerations.

7.10 Consideration of Applications

The Council will consider each individual application on its merits and will normally grant a street trading consent unless, in its opinion:

1. There is not enough space for the applicant to trade in the manner proposed without causing undue interference or inconvenience to persons using the street.
  2. There are already enough traders trading in the vicinity (from shops or other stalls) in the goods in which the applicant desires to trade.
  3. The range of goods in which the applicant desires to trade is likely to have a detrimental impact on public health, given the proposed location in terms of its proximity to a local school or college.
  4. There is undue concentration of traders trading in the street/area in which the applicant desires to trade.
  5. The consent, if granted, is likely to result in nuisance to members of the public, residents and local businesses due to the likely noise, smell, litter, disturbance or other problems which will be caused by granting the consent.
  6. The size, nature or appearance of the proposed premises (barrow, stall, unit, vehicle, trailer or other) (and any associated equipment) is inappropriate for the proposed location in terms of amenity or public or highway safety.
  7. The consent, if granted will present an unacceptable risk to health resulting from non compliance with food hygiene regulations.
  8. The structure / equipment / appliances / layout / location of the proposed premises (barrow, stall, unit, vehicle, trailer or other) presents an unacceptable public safety risk.
  9. The proposed trading hours are outside the usual business hours of shops in the vicinity (except in relation to a trader wishing to sell hot food, which will be considered on a site by site basis).
  10. Any other reason (relevant to the street trading policy objectives).
- 7.11 There is no right of appeal against a variation of a condition, or refusal to grant or renew a trading consent. The reasons for any variation or refusal will be communicated to the applicant.
- 7.12 An officer may visit the applicant and inspect the premises from which the applicant intends to trade. At this stage the external colour decoration and appearance of the premises will be agreed.
- 7.13 Until the application has been determined it is an offence to trade without a consent.
- 7.14 In considering an application for a consent, the Council will have regard to the number, nature and type of traders already present in a particular area.
- 7.15 Visits may be made to holders of trading consents throughout the consent period to assess compliance with the conditions or to undertake any other duty that the Council has, such as food hygiene inspections.
- 7.16 Although the consent holder may employ any other person to assist them in their trading the consent holder is expected to be present during the majority of their trading hours.
- 7.17 A pre-requisite to being granted a consent to trade will be that street traders can demonstrate they have a contract with an appropriate waste collection operator.
- 7.18 A consent holder may hold more than one consent for different premises and the application process will be the same for each premises. Each application will be accompanied by the correct fee.
- 7.19 Persons wishing to sell items from the pavement in front of their home address on a temporary basis should contact the Licensing Team to enquire about Concessionary Consents.

- 7.20 The EU Services Directive provides a mechanism for its citizens to apply for street trading consents in other member states. That mechanism allows an applicant to make an application, electronically, through the Council's web site. Payments can also be made electronically.
- 7.21 The Council's EU Services Directive web pages can be found at [www.nwleics.gov.uk/pages/licences\\_and\\_street\\_trading](http://www.nwleics.gov.uk/pages/licences_and_street_trading).
- 7.22 Consent holders selling hot food or beverages between 23:00 hours and 05:00 hours must be in possession of a suitable authorisation issued under the Licensing Act 2003.

## **8 Renewal of Trading Consents**

- 8.1 The Council advises consent holders that there is a 28 day consultation period for determining renewal applications. In the event that the licensing team receives a relevant objection, the application must be referred to a panel of two Officers for determination within 14 days of the consultation period ending. One of the two Officers will be the Environmental Health Team Manager or Licensing Team Leader.
- 8.2 Given the time periods explained at 8.1 the Council recommends applications to renew a trading consent must be received by the Council at least 42 days before the expiry of an existing consent. (28 day consultation period and 14 day hearing period)
- 8.3 Renewal applications must be accompanied by the appropriate fee and relevant documentation.
- 8.4 There is no right of appeal against the decision to refuse to renew a street trading consent.

## **9 Revocation of a Trading Consent**

- 9.1 If an Authorised Officer of the Council is of the opinion that the holder of the trading consent has contravened the conditions attached to the consent a revocation of the consent may be sought. When considering contravention of a condition Officers will have regard to the Council's enforcement policy.
- 9.2 If an Authorised Officer of the Council is of the opinion that the operation of a street trader undermines one of the policy objectives, firstly consideration will be given to adding to or amending consent conditions. If the concern cannot be mitigated through consent conditions revocation of a consent will be considered.
- 9.3 Fixed cabins used by consent holders to trade will not remain closed for longer than 4 months unless agreed with the Council. The Council reserve the right to revoke a consent in the event that a trader does not trade for a period of longer than 4 months.
- 9.4 The Officer will present a report to the Licensing Team Leader detailing the reasons for recommending revocation. Comments from the consent holder would be invited to accompany the report.
- 9.5 There is no right of appeal against the decision to revoke a trading consent.
- 9.6 Where a trading consent is revoked by the Council there will be no refund of the application fee.

## 10 Variations to Trading Consents

- 10.1 All applications to vary an existing consent must be made in writing. All applications will be considered by the Licensing Officer.
- 10.2 The Licensing Officer is not required to consult prior to making a decision, however they may choose to consult.
- 10.3 There is no right of appeal against the Council's decision to refuse to vary a consent.
- 10.4 A consent holder is able to apply to vary a consent in the following circumstances:
- To add, amend or vary the range of goods for sale;
  - To replace an existing premises with a like for like premises.
- 10.5 The following changes in circumstances require an application for a new consent. They cannot be dealt with using the variation process:
- Should a consent holder wish to relocate to a new trading location;
  - Should a non-food consent holder wish to retail or cater food;
  - Should a consent holder wish to purchase a new premises (stall, van, vehicle etc) which is different in size, nature to the existing premises. The 'like for like' assessment will be made by the Licensing Officer.

## 11 Complaints

- 11.1 All complaints received relating to street trading will be investigated. The outcome of a complaint investigation may result in:
- No action being taken;
  - Additional conditions being placed on the consent;
  - An existing condition being amended / removed;
  - A change to the designated trading area;
  - Revocation of the consent;
  - Prosecution / caution.

## 12 Offences

- 12.1 Under the Local Government (Miscellaneous Provisions) Act 1982, a person who;
- Engages in street trading in a consent street without being authorised to do so;
  - Being authorised by a street trading consent to trade in a consent street, trades in that street –
    - (i) from a stationary van, cart, barrow or other vehicle; or
    - (ii) from a portable stall,

without first having been granted permission to do so; or

- Contravenes a condition imposed in agreeing to permit street trading

shall be guilty of an offence

It shall be a defence for a person charged with any of the offences above to prove that he took all reasonable precautions and exercised all due diligence to avoid commission of the offence.

Any person who, in connection with an application for a street trading consent, makes a false statement which he knows to be false, in any material respect, or which he does not believe to be true, shall be guilty of an offence.

- 12.2 Any action taken by the Council with regard to the above offences will have regard to the Council's enforcement policy

### **13 Further Information**

For further information in relation to street trading please contact:

Environmental Health - Licensing  
North West Leicestershire District Council  
Council Offices  
Coalville  
Leicestershire  
LE67 3FJ

Tel: 01530 454545

Fax: 01530 454574

Email: [licensing@nwleicestershire.gov.uk](mailto:licensing@nwleicestershire.gov.uk)

**NORTH WEST LEICESTERSHIRE DISTRICT COUNCIL  
STREET TRADING  
MANDATORY CONSENT CONDITIONS**

The grant of a Street Trading Consent shall not be deemed to give any approval or consent which may be needed under any By-law, enactment or regulation other than Part 3, Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982.

**General**

1. The consent holder will notify the Council of any change of home or operating address.
2. No person under 17 years of age will be granted a Consent to Trade.
3. The Consent to Trade will be valid for 12 months.
4. Should a consent holder commit a breach of any relevant regulations the Council may revoke his/her Consent to Trade. Any breach of these conditions may also lead to revocation.
5. The consent holder's premises will be fit for purpose and will conform, where appropriate, to road vehicles construction and use legislation.
6. The premises will be maintained in good condition and kept in a clean and tidy condition.
7. An Employers Liability Certificate must be displayed as necessary.
8. The consent holder shall at all times maintain a valid insurance policy covering street trading activity for third party and public liability risks up to £5 million. The consent holder must produce a valid certificate for this insurance at any time on the request of an authorised council officer.
9. The consent holder must have written permission from the owner of the land to trade on private land which is not part of the public highway.
10. Consent holders shall not trade outside of the designated trading area.
11. The consent holder will allow authorised officers of the Council to inspect his/her premises at any reasonable time.
12. The consent holder will prominently display their Consent in their vehicle etc. whilst trading.
13. The consent holder will prominently display their sales prices whilst trading.
14. The consent holder will comply with any reasonable request made by a duly authorised officer of the Council or by a Police Constable.
15. The consent holder will vacate the pitch upon request, and for as long as necessary, to enable highway inspections, repairs, street works and highway improvements to be undertaken, the locating of temporary street furniture (e.g. Christmas tree) or if the pitch

is required to facilitate temporary traffic and/ or pedestrian management arrangements.  
**No compensation will be paid to the consent holder for lost trading days as a result of the above or for any loss of business as a result of unforeseen occurrences on the highway network.**

16. Where a motor vehicle will be used for street trading valid MOT and insurance certificates will be produced with the application form.
17. A street trading consent does not relieve the consent holder, or any person employed to work on the stall, of any obligation to comply with all other general or local legislation, such as the Road Traffic Act, Highways Act 1980, the Food Safety Act 1990, the Town and Country Planning Acts, the Control of Pollution Act 1974, the Environmental Protection Act 1990, the Licensing Act 2003. It is the obligation of the consent holder to familiarise themselves and their employees with this legislation. The Council may revoke a street trading consent for any failure to comply with general or local legislation.
18. A consent holder shall not assign, underlet or part with his interest or possession of a street trading consent.

### **Objective 1 – To protect public health**

1. No smoking is permitted inside or within 2 metres of the premises.
2. The premises shall be kept free from rats and mice.

### **Objective 2 – To ensure food safety (food traders only) and public safety**

1. Only one sign or 'A' board will be allowed on the approach to each location. It will be placed within 200 metres of premises and not be a danger to motorists or pedestrians. All boards will be removed after the hours of business.
2. The premises must be clean and must be so placed, constructed and in such a condition to protect food from the risk of contamination.
3. All food handlers must wear clean and washable over-clothing.
4. All food handlers must keep themselves and their over-clothing clean. Smoking and spitting must be prohibited on or about the vehicle.
5. With the exception of assistance dogs, no live animals, which could contaminate the food, are permitted within the premises.
6. The premises must have a sufficient supply of clean and wholesome cold water.
7. A wash hand basin with an adequate supply of hot water at a suitably controlled temperature must be provided with soap and clean towels to be used only for hand washing. The wash hand basin must be clean and in efficient working order.
8. Suitable and sufficient sinks complete with an adequate supply of hot and cold water; detergents and drying facilities must be provided and maintained in a clean and efficient working order.
9. The premises must not be used as a sleeping place.

10. The consent holder shall comply with the Health and Safety at Work etc. Act 1974 and Regulations made there under.

### **Objective 3 – To detect and prevent public nuisance and anti social behaviour**

1. The consent holder will take all reasonable measures to prevent anti-social behaviour in the vicinity of their vehicle/premises.
2. The consent holder will not cause any obstruction, statutory nuisance or danger, in any street, any adjacent premises or to either passers-by, immediate neighbours or the community at large.
3. The consent holder will have the appropriate contracts in place with a waste collection and disposal operator to comply with legal and environmental requirements under the Environmental Health Protection Act 1990.
4. The consent holder will provide a litter receptacle, for use by customers, on or near the trading site where goods are sold that are for immediate use of consumption and will empty it and dispose of the contents appropriately. Waste must not be placed in litter bins provided for public use.
5. Trading may only take place on the days and during the times specified on the street trading consent.

### **Objective 4 – To promote environmental improvement and regeneration**

1. Should a consent holder wish to add, alter, amend or extend the range of goods for sale they will first notify and obtain agreement from the Council.
2. The exterior of all premises (vehicles, stalls, barrows and lay-by cafes) shall be well maintained, clean and free from defects. The exterior colour of the premises will be agreed with the Council.
3. Consent holders will maintain the area within the vicinity of the vehicle. Maintenance will include litter picking, mowing and grass cutting and paving and pathway where appropriate. Vicinity means within 10 metres within lay bys and trunk roads and 5 metres at all other trading locations.
4. Third party advertisements or other notices must not be placed outside of the trading area unless permission has been specifically granted by an authorised council officer.

### **Document History**

Issue 1	6 April 2009 – 31 March 2014 (Agreed by the Council on 26 February 2009)
Issue 2	1 April 2014 – 23 February 2015 (Agreed by the Council on 21 January 2014)
Issue 3	25 February 2015 (Agreed by the Council on 24 February 2015)

# STREET TRADING POLICY

ISSUE 4 Draft

## Foreword

As a licensing authority, we are keen to support Street Traders, as they are a sector of our business community that provides a valuable service to consumers across the district.

This policy, which covers the whole district, is designed to ensure that all street traders operate from a level playing field – making things fair for all traders and safer for customers.

First of all, we will make sure that areas are not saturated by street traders, giving businesses a fair chance of making a living.

Secondly, our Environmental Health Officers now know the exact locations of all traders. This will make it much easier to make sure traders are complying with the law, protecting consumers from unsafe practices and maintaining environmental standards.

We are keen to bring more order to Street Trading and to drive up standards within North West Leicestershire for the benefit of traders and consumers. This policy is key to that ambition.



Councillor Alison Smith MBE  
Deputy Leader and Portfolio Holder for Community Services

## 1 Introduction

- 1.1 District Councils have the power to adopt Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982 enabling them to control Street Trading within their district. Once this schedule is adopted a District Council may choose to designate any street within its area as a prohibited, licence or consent street.

North West Leicestershire District Council adopted Schedule 4 on 1<sup>st</sup> January 1983.

A Consent Scheme has been adopted in North West Leicestershire. This policy details this scheme

This policy was approved by Council on DATE and came into force on DATE.

Within North West Leicestershire consents are required if a trader wishes to trade on a street anywhere within the district.

## 2 Definitions

1. 'Consent' means a consent to trade on a street granted by North West Leicestershire District Council under powers conferred by the Local Government (Miscellaneous Provisions) Act 1982.
2. 'Consent Street' means a street in which street trading is prohibited without the consent of North West Leicestershire District Council.
3. 'Council' means North West Leicestershire District Council.
4. 'District' means the area within the boundaries of North West Leicestershire District Council.
5. 'Street trading' means the selling or exposing or offering for sale of any article (including a living thing) in a street.

The following street trading activities are exempt from the requirement to obtain a prior consent from the council for the purposes of this policy:-

- (a) trading by a person acting as a pedlar under the authority of a pedlar's certificate granted under the Pedlars Act 1871;
- (b) anything done in a market or fair the right to hold which was acquired by virtue of a grant (including a presumed grant) or acquired or established by virtue of an enactment or order;
- (c) trading in a trunk road picnic area provided by the Secretary of State under section 112 of the Highways Act 1980;
- (d) trading as a news vendor;
- (e) trading which –
  - (i) is carried on at premises used as a petrol filling station; or

- (ii) is carried on at premises used as a shop or in a street adjoining premises so used and as part of the business of the shop;
  - (f) selling things, or offering or exposing them for sale, as a roundsman. A roundsman does not include ice cream sellers (Kempin v Brighton and Hove Council) and mobile catering vehicles;
  - (g) the use for trading under Part VIIA of the Highways Act 1980 of an object or structure placed on, in or over a highway;
  - (h) the operation of facilities for recreation or refreshment under Part VIIA of the Highways Act 1980;
  - (j) the doing of anything authorised by regulations made under section 5 of the Police, Factories, etc (Miscellaneous Provisions) Act 1916.
  - (l) 'Markets' The legislation specifically provides that anything done in a market or fair which is held by virtue of a Charter, a presumed grant of a charter or a statutory provision is not street trading for the purposes of the legislation.
  - (m) Trading in a market run by a town/parish council. This policy will not impact on Coalville, Ashby or Castle Donington Markets.
  - (n) Fetes, carnivals or similar community based and run events, for example Christmas lights switch-on events, Christmas Fair, special markets.
6. 'Street' means any road, footway, or other area to which the public have access without payment or any part of a street. For the purposes of this policy, street includes
- All forecourts, roads, footways or other areas adjacent to the streets as defined in the order.
  - A service area as defined in section 329 of the Highways Act 1980
7. Premises means any barrow, stall, unit, vehicle, trailer or other premises from which street trading will take place.
8. 'Consent Holder' means the person or company to whom the consent to trade has been granted by North West Leicestershire District Council
9. 'Nominated Person' means the person or persons nominated by the consent holder to assist or carry on the business on his or her behalf.

### **3. Relevant Authorities**

Before a new application for a street trading consent is determined by the council may seek the views of the following authorities:

North West Leicestershire District Council – Environmental Health (Safety)  
 North West Leicestershire District Council – Environmental Health (Licensing)  
 North West Leicestershire District Council – Environmental Protection (Public Nuisance)  
 North West Leicestershire District Council – Waste (littering, street cleansing)  
 North West Leicestershire District Council – Planning (appearance – loss of amenity, planning consent)

North West Leicestershire District Council – Community Safety  
Relevant Highways Authority (Leicestershire County Council / Highways England)  
Town or Parish Council – where located  
All District Council Ward Members  
Leicestershire Police  
Leicestershire Fire & Rescue Service

Please note we will not normally seek the views of others for renewal applications, unless there have been issues raised during the term of the previous consent.

We may take up to 28 days to seek the views of other in relation to an application.

#### **4. Site Assessment**

The suitability of the proposed site will be assessed.

Where the licensing team consider the proposed site to be unsuitable the applicant will be informed and the application will be rejected.

Where the licensing team consider the proposed site to be suitable, the application will proceed to the next stage.

#### **5. Inspection of the Street Trading Unit**

The vehicle, van, trailer, stall or other device to be used for the proposed street trading activity will be inspected by an Authorised Officer of the council prior to the issue of any street trading consent, where this is reasonably practicable.

The appearance of the unit will not present a loss or be detrimental to the needs of the area. At this stage the external colour decoration and appearance of the premises will be discussed and agreed.

The unit to be used for the street trading activity shall comply with the legal requirements relating to the type of street trading activity proposed. In particular the unit to be used shall comply with food hygiene, health and safety and environmental protection legislation.

#### **6. Determination of an application**

You must be over 17 years of age to hold a consent.

The council may refuse an application to trade on a consent street on any grounds they think fit. There are no specific grounds stipulated in the legislation, however the council will use the criteria listed below in the determination of street trading consents. All the criteria should normally be satisfied, and equal weight will be applied to the criteria listed. Each application will be assessed on its own merits and individual circumstances

- Public Safety  
The street trading activity (location and trading activity) should not present a substantial risk to the public in terms of road safety, obstruction and fire hazard.
- Prevention of street crime (public order) and anti-social behaviour.

The street trading activity should not present a risk to good public order or be the cause of anti social behaviour in the locality in which it is situated.

- **Public Health**  
The street trading activity (or range of goods sold) should not have a detrimental impact on public health, given the location of the trading site in terms of its proximity to a local school or college.
- **Avoidance of Nuisance**  
The street trading activity should not present a substantial risk of nuisance from noise, light, litter, smells or fumes to households and businesses in the vicinity of the trading site.
- **Needs of the Area**  
The street trading unit should not present a loss of amenity in terms of its appearance. Whether there is already adequate like provision in the immediate vicinity of the site to be used for street trading purposes  
The Council will have regard to the number, nature and type of traders already present in a particular area.
- **Compliance with Legal Requirements**  
The street trading activity should not present an unacceptable risk to the public in terms of food hygiene/safety. The street trading unit should comply with the relevant legislation.

Street trading consents from static locations will not normally be granted where:

1. There is not enough space for the applicant to trade in the manner proposed without obstructing the safe passage of users of the footway or carriageway, or
2. The site or pitch obstructs either pedestrian or vehicular access, or traffic flows, or places pedestrians in danger when in use for street trading purposes, or
3. There is a conflict with Traffic Orders such as waiting restrictions, or
4. The pitch interferes with sight lines for any road users such as road junctions, or pedestrian crossings, or
5. The site does not allow the Consent Holder, staff and customers to park in a safe manner, or
6. There would be a significant loss of amenity caused by the appearance of the unit, or
7. The range of goods in which the applicant desires to trade is likely to have a detrimental impact on public health, given the proposed location in terms of its proximity to a local school or college.
8. The consent, if granted, is likely to result in nuisance to members of the public, residents and local businesses due to the likely noise, smell, litter, disturbance or other problems which will be caused by granting the consent.
9. The structure / equipment / appliances / layout / location of the proposed premises (barrow, stall, unit, vehicle, trailer or other) presents an unacceptable public safety risk.
10. There is already adequate like provision in the immediate vicinity of the site to be used for street trading purposes, or
11. Any other reason (relevant to the street trading policy criteria).

The application will either be;

- 1) Granted and a trading consent will be issued with conditions attached, or
- 2) Refused and a proportion of the fee will be refunded as appropriate to the applicant.

The grant or refusal of an application is a matter for the District Council to determine having had regard to any views from relevant persons/organisations and any other relevant considerations.

## **7. Objections or concerns relating to an application**

In the event that the licensing team receive comments from organisations / persons opposing or expressing concerns relating to the application, the officer may choose to discuss these concerns with the applicant.

Before making a decision an Authorised Officer will seek the views of a second officer.

## **8. Approval of Application**

Upon approving the application the council will issue a street trading consent to which conditions will be attached. The consent will contain specific terms such as days and hours when street trading is permitted, the location from which trading will take place and the goods that may be sold.

A consent may permit a street trader to trade from more than one location. All trading locations must be detailed on the consent.

The conditions attached to the consent form part of the approval to carry out street trading in North West Leicestershire. They **MUST** be complied with at all times and failure to do so could lead to the consent being either revoked, or not renewed.

## **9. Issue of Street Trading Consents**

Street trading consents will be issued by the Licensing Team at North West Leicestershire District Council.

There are two types of consent, annual and occasional.

## **10. Refusal of applications**

Where the council refuses an application the applicant will be informed in writing of the reasons for not granting the application.

In the event that an application is refused the fee, minus an administration fee will be refunded.

## **11. Revocation of a Trading Consent**

If an Authorised Officer of the council is of the opinion that the holder of the trading consent has contravened the conditions attached to the consent a revocation of the consent may be sought.

If an Authorised Officer of the council is of the opinion that the operation of a street trader undermines one of the policy criteria, firstly consideration will be given to adding to or amending consent conditions. If the concern cannot be mitigated through consent conditions revocation of a consent will be considered.

Fixed cabins used by consent holders to trade will not remain closed for longer than 4 months unless agreed with the council. The council reserve the right to revoke a consent in the event that a trader does not trade for a period of longer than 4 months.

The Officer will present a report to the Licensing Team Leader detailing the reasons for recommending revocation. Comments from the consent holder would be invited to accompany the report.

In the event of a consent holder having a consent revoked by the council a further application from that person will not normally be considered within 3 years from the date of revocation.

Where a trading consent is revoked by the council there will be no refund of the application fee.

There is no right of appeal against the council's decision to revoke a consent.

## **12. Minor Variations to Trading Consents**

A consent holder is able to apply to vary a consent. Further details of this process can be found within the applicants guidance.

All applications to vary an existing consent must be made in writing. All applications will be considered by the Licensing Officer.

The Licensing Officer is not required to seek the views of others prior to making a decision, however they may choose to.

There is no right of appeal against the council's decision to refuse to vary a consent.

A variation fee must be submitted with the application

## **Document History**

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Issue 4	

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# STREET TRADING GUIDANCE

ISSUE 4 Draft

## 1 Introduction

As a licensing authority, we are keen to support Street Traders, as they are a sector of our business community that provides a valuable service to consumers across the district.

This policy, which covers the whole district, is designed to ensure that all street traders operate from a level playing field – making things fair for all traders and safer for customers.

First of all, we will make sure that areas are not saturated by street traders, giving businesses a fair chance of making a living.

Secondly, our Environmental Health Officers now know the exact locations of all traders. This will make it much easier to make sure traders are complying with the law, protecting consumers from unsafe practices and maintaining environmental standards.

This document will provide guidance and support to applicant and consent holders.

## 2. Submission of an Application

An application for a street trading consent must be made to North West Leicestershire District Council Licensing Team in writing using the Councils' prescribed application form. Application forms and information packs are available from the Council or downloadable from the website.

You will need to submit the following documents and fees with the application:

	New application	Renewal application
A completed application and signed street trading consent application form for a street trading consent.	Yes	Yes
Where the proposed street trading is from a fixed location, 1 copy of a map clearly identifying the proposed site position by marking the site boundary with a red line	Yes	No – unless changed
Proof of current address and identity e.g. Driving licence, current utility bill	Yes	No
Proof of eligibility to work in the United Kingdom	Yes	No
The full fee is required upon application. The fee minus an administration fee will be refunded if the application is refused	Yes	Yes
Three colour photographs showing the exterior and interior of the stall, vehicle, barrow, stall etc. that will be used for the street trading activity	Yes	Yes
Passport sized colour photograph of consent holder	Yes	Yes
Proof of food premises registration (if not registered with NWLDC)	Yes	No
Certificate of Level 2 Food Hygiene training (consent holder or nominated person)	Yes	No
Written permission from a landowner if the street activity is to be carried out on any land not in the ownership of the council.	Yes	No – unless landowner changed
Gas and electrical safety certificates (if applicable)	Yes	No

Applications should be submitted to:

Licensing Team, North West Leicestershire District Council. Council Offices, Coalville. Leicestershire, LE67 3FJ.

Applications may also be made on-line via the street trading page on the council's website at [www.nwleics.gov.uk/pages/licences\\_and\\_street\\_trading](http://www.nwleics.gov.uk/pages/licences_and_street_trading).

NB: An appointment is necessary if visiting the council offices for advice or assistance from a licensing officer.

### **3. Consultations on applications made**

Before a new application for a street trading consent is determined by the council may seek the views of various persons and groups. In particular we may contact:

North West Leicestershire District Council – Environmental Health (Safety)  
North West Leicestershire District Council – Environmental Health (Licensing)  
North West Leicestershire District Council – Environmental Protection (Public Nuisance)  
North West Leicestershire District Council – Waste (littering, street cleansing)  
North West Leicestershire District Council – Planning  
North West Leicestershire District Council – Community Safety  
Relevant Highways Authority (Leicestershire County Council / Highways England)  
Town or Parish Council – where located  
All District Council Ward Members  
Leicestershire Police  
Leicestershire Fire & Rescue Service

Please note we would not normally seek the views of others for renewal applications, unless there has been issues raised during the term of the previous consent.

We make take up to 28 days to seek and consider the views of others.

The time scale for determination of a licence application where no objections have been received will normally take about 4 weeks.

### **4. Site Assessment**

A visit will be made to the site to determine the suitability of the proposed site.

Where the licensing team consider the proposed site to be unsuitable the applicant will be informed and the application will be rejected.

Where the licensing team consider the proposed site to be suitable, the application will proceed to the next stage.

Street trading consents from static locations will not normally be granted where:

1. There is not enough space for the applicant to trade in the manner proposed without obstructing the safe passage of users of the footway or carriageway, or
2. The site or pitch obstructs either pedestrian or vehicular access, or traffic flows, or places pedestrians in danger when in use for street trading purposes, or
3. There is a conflict with Traffic Orders such as waiting restrictions, or
4. The pitch interferes with sight lines for any road users such as road junctions, or pedestrian crossings, or

5. The site does not allow the Consent Holder, staff and customers to park in a safe manner, or
6. There would be a significant loss of amenity caused by the appearance of the unit, or
7. The range of goods in which the applicant desires to trade is likely to have a detrimental impact on public health, given the proposed location in terms of its proximity to a local school or college.
8. The consent, if granted, is likely to result in nuisance to members of the public, residents and local businesses due to the likely noise, smell, litter, disturbance or other problems which will be caused by granting the consent.
9. The structure / equipment / appliances / layout / location of the proposed premises (barrow, stall, unit, vehicle, trailer or other) presents an unacceptable public safety risk.
10. There is already adequate like provision in the immediate vicinity of the site to be used for street trading purposes, or
11. Any other reason (relevant to the street trading policy criteria).

## **5. Inspection of the Street Trading Unit**

The vehicle, van, trailer, stall or other device to be used for the proposed street trading activity will be inspected by an Authorised Officer of the council. Prior to the issue of any street trading consent, where this is reasonably practicable.

The appearance of the unit will not present a loss or be detrimental to the needs of the area. At this stage the external colour decoration and appearance of the premises will be discussed and agreed.

The unit to be used for the street trading activity shall comply with the legal requirements relating to the type of street trading activity proposed. In particular the unit to be used shall comply with food hygiene, health and safety and environmental protection legislation.

## **6. Objections to the application**

In the event that a relevant objection is received, the Licensing Officer will negotiate with the applicant on behalf of the objector. If an agreement is reached any objection should then be withdrawn. The application will then be determined by the Licensing Officer.

Where an objection is received, the Licensing Officer will seek the views of a second Officer before determining the application.

## **7. Determination of the application**

The Licensing Officer will use the criteria listed below in the determination of street trading consents.

All the criteria should normally be satisfied, and equal weight will be applied to the criteria listed. Each application will be assessed on its own merits and individual circumstances.

- **Public Safety**  
The street trading activity (location and trading activity) should not present a substantial risk to the public in terms of road safety, obstruction and fire hazard. Observations from Leicestershire Fire Service and Highways Authority will be taken into consideration under this criteria.
- **Prevention and detection of street crime (public order) and anti-social behaviour.**

The street trading activity should not present a risk to good public order and anti social behaviour in the locality in which it is situated.

- **Public Health**  
The street trading activity (or range of goods sold) should not have a detrimental impact on public health, given the location of the trading site in terms of its proximity to a local school or college.
- **Avoidance of Nuisance**  
The street trading activity should not present a substantial risk of nuisance from noise, light, litter, smells or fumes to households and businesses in the vicinity of the trading site. Observations from council officers shall be taken into consideration under this criteria.
- **Needs of the Area**  
The street trading unit should not present a loss of amenity in terms of its appearance. There is already adequate like provision in the immediate vicinity of the site to be used for street trading purposes

The Council will have regard to the number, nature and type of traders already present in a particular area. A maximum of 1 food business will be consented to trade in a lay-by. Where a lay-by is considered suitable to accommodate a second trader, a consent may be issued to a non-food trader

- **Compliance with Legal Requirements**  
The street trading activity should not present an unacceptable risk to the public in terms of food hygiene/safety. The street trading unit should comply with the relevant legislation. Observations from Council Officers on the compliance with the requirements of food hygiene, health and safety and Environmental Protection legislation shall be taken into consideration under this criteria.

The application will either be;

- 1) Granted and a trading consent will be issued with conditions attached, or
- 2) Refused and a proportion of the fee will be refunded as appropriate to the applicant.

The grant or refusal of an application is a matter for the District Council to determine having had regard to any views expressed by others and any other relevant considerations.

The Officer decision will be communicated to the applicant and objectors within 24 hours of the decision being made. The decision will be documented within 7 days.

## **8. Approval of Application**

If no objections are received officers will approve applications meeting the criteria contained within these guidelines (subject to full payment being received).

Upon approving the application the council require the following before the consent is issued:

- Trade waste contract / arrangements
- An original copy of the certificate of insurance that covers third party and public liability risks up to a maximum of £5,000,000.

Upon approving the application the council will issue a street trading consent to which conditions will be attached. The consent will contain specific terms such as days and hours when street trading is permitted, the location from which trading will take place and the goods that may be sold.

A copy of the councils standard conditions, which are attached to street trading consents are shown at Appendix 1. Additional conditions may be attached to the standard conditions if special circumstances apply to the consent being granted.

Conditions on a consent are important in setting the parameters within which premises can lawfully operate. The use of wording such as “must”, “shall” and “will” is encouraged. Consent conditions:

- Must be appropriate for the promotion of the policy objectives;
- Must be precise and enforceable;
- Must be unambiguous and clear in what they intend to achieve;
- Should not duplicate other statutory requirements;
- Must be tailored to the individual type, location and characteristics of the premises;
- Should be proportionate, justifiable and be capable of being met;
- Cannot seek to manage the behaviour of customers once they are beyond the direct management of the consent holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave; and
- Should be written in a prescriptive format.

The conditions attached to the consent form part of the approval to carry out street trading in North West Leicestershire. They **MUST** be complied with at all times and failure to do so could lead to the consent being either revoked, or not renewed.

Consent holders are therefore advised to familiarise themselves with the terms and conditions attached to the street trading consent and comply with the requirements.

## **9. Issue of Street Trading Consents**

Street trading consents will be issued for a maximum period of 12 months. Annual consents will be renewable on the date specified in the consent.

Short term (occasional) consents may be issued for up to 5 specified days in a 12 month period. Occasional consents will expire on the last of the specified trading days. A new application will have to be made every 12 months.

In cases where an annual consent has expired, and an application has not been submitted for renewal, a new application will have to be made with a full consultation process being carried out.

## **10. Renewal of Trading Consents**

A consultation process will not be conducted for renewal applications, unless there has been issues raised during the term of the previous consent.

In the event that the council has received issues or complaints during the term of the consent, a 28 day consultation process will be carried out.

Given the time periods explained the council recommends applications to renew a trading consent must be received by the Council at least 42 days before the expiry of an existing consent. (potential 28 day consultation period and 14 day determination period)

Renewal applications must be accompanied by the appropriate fee and relevant documentation.

## **11. Refusal of applications**

Where the council refuses an application the applicant will be informed in writing of the reasons for not granting the application.

In the event that an application is refused the fee, minus an administration fee will be refunded.

## **12. Revocation of a Trading Consent**

If an Authorised Officer of the Council is of the opinion that the holder of the trading consent has contravened the conditions attached to the consent a revocation of the consent may be sought. When considering contravention of a condition Officers will have regard to the Council's enforcement policy.

If an Authorised Officer of the Council is of the opinion that the operation of a street trader undermines one of the policy criteria, firstly consideration will be given to adding to or amending consent conditions. If the concern cannot be mitigated through consent conditions revocation of a consent will be considered.

Fixed cabins used by consent holders to trade will not remain closed for longer than 4 months unless agreed with the Council. The Council reserve the right to revoke a consent in the event that a trader does not trade for a period of longer than 4 months.

The Officer will present a report to the Licensing Team Leader detailing the reasons for recommending revocation. Comments from the consent holder would be invited to accompany the report.

Where a trading consent is revoked by the Council there will be no refund of the application fee.

## **13. Minor Variations to Trading Consents**

A consent holder is able to apply to vary a consent in the following circumstances:

- To add, amend or vary the range of goods for sale;
- To replace an existing premises with a like for like premises.
- To amend the trading hours
- A change of location (where the proposed location is within close proximity to the existing location and consent of the landowner is provided)
- Any other reason agreed by the Licensing Team Leader

All applications to vary an existing consent must be made in writing. All applications will be considered by the Licensing Officer.

The Licensing Officer is not required to consult prior to making a decision, however they may choose to consult.

There is no right of appeal against the Council's decision to refuse to vary a consent.

The following changes in circumstances require an application for a new consent. They cannot be dealt with using the minor variation process:

- Should a consent holder wish to relocate to a new trading location (not within close proximity to existing location);
- Should a non-food consent holder wish to retail or cater food;
- Should a consent holder wish to purchase a new premises (stall, van, vehicle etc.) which is different in size, nature to the existing premises. The 'like for like' assessment will be made by the Licensing Officer.
- Should the consent holder wish to transfer a street trading consent to another individual

A variation fee must be submitted with the application

## **15. Fees**

The fees charged by the Council for consents to trade will cover the cost of administering the service.

The fees will be reviewed annually.

If the ownership of a business changes a new consent is required.

Where a trading consent is surrendered during the life of the consent the Council will refund the fee paid on an appropriate pro rata basis. An administration fee will also apply to the surrender of a consent.

The current scale of fees can be found on the Council's web site.

The full fee is required at the time of application. However in exceptional circumstances a fee can be paid in instalments. The non-payment of any application fees will be grounds for the immediate revocation of a consent.

In the event that an application is refused the fee, minus an administration fee will be refunded.

No refunds will be given on consents with less than 3 months remaining.

## **16. Monitoring Compliance**

Visits may be made to holders of trading consents throughout the consent period to assess compliance with the conditions or to undertake any other duty that the Council has, such as food hygiene inspections.

North West Leicestershire District Council will actively enforce the provisions of the street trading scheme within its area in a fair and consistent manner. In doing so all enforcement activities will comply with the Enforcement Policy which can be viewed on the website at [www.nwleics.gov.uk](http://www.nwleics.gov.uk)

Should a consent holder commit a breach of any relevant regulations the Council may revoke his/her Consent to Trade. Any breach of these conditions may also lead to revocation. All complaints received relating to street trading will be investigated. The outcome of a complaint investigation may result in:

- No action being taken;
- Additional conditions being placed on the consent;
- An existing condition being amended / removed;
- A change to the designated trading area;
- Revocation of the consent;
- Prosecution / caution.

## **17. General information relating to street trading**

No person under 17 years of age will be granted a Consent to Trade.

Until the application has been determined it is an offence to trade without a consent.

Although the consent holder may employ any other person to assist them in their trading the consent holder is expected to be present during the majority of their trading hours.

A consent holder may hold more than one consent for different premises and the application process will be the same for each premises. Each application will be accompanied by the correct fee.

The EU Services Directive provides a mechanism for its citizens to apply for street trading consents in other member states. That mechanism allows an applicant to make an application, electronically, through the Council's web site. Payments can also be made electronically.

The Council's EU Services Directive web pages can be found at [www.nwleics.gov.uk/pages/licences\\_and\\_street\\_trading](http://www.nwleics.gov.uk/pages/licences_and_street_trading).

Consent holders selling hot food or beverages between 23:00 hours and 05:00 hours must be in possession of a suitable authorisation issued under the Licensing Act 2003.

## **18. Offences**

Under the Local Government (Miscellaneous Provisions) Act 1982, a person who;

- Engages in street trading in a consent street without being authorised to do so;
- Being authorised by a street trading consent to trade in a consent street, trades in that street –
  - (i) from a stationary van, cart, barrow or other vehicle; or
  - (ii) from a portable stall,without first having been granted permission to do so; or
- Contravenes a condition imposed in agreeing to permit street trading

shall be guilty of an offence

It shall be a defence for a person charged with any of the offences above to prove that he took all reasonable precautions and exercised all due diligence to avoid commission of the offence.

Any person who, in connection with an application for a street trading consent, makes a false statement which he knows to be false, in any material respect, or which he does not believe to be true, shall be guilty of an offence.

Any action taken by the council with regard to the above offences will have regard to the Council's enforcement policy

## **19. Further Information**

For further information in relation to street trading please contact:

Environmental Health - Licensing  
North West Leicestershire District Council  
Council Offices  
Coalville  
Leicestershire  
LE67 3FJ

Tel: 01530 454545  
Fax: 01530 454574

Email: [licensing@nwleicestershire.gov.uk](mailto:licensing@nwleicestershire.gov.uk)

## **NORTH WEST LEICESTERSHIRE DISTRICT COUNCIL STREET TRADING CONSENT CONDITIONS**

The grant of a Street Trading Consent shall not be deemed to give any approval or consent which may be needed under any By-law, enactment or regulation other than Part 3, Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982.

### **General Conditions**

The consent to trade will be valid for 12 months.

Consent holders shall not trade outside of the designated trading area.

Trading may only take place on the days and during the times specified on the street trading consent.

All street trading fees are payable in advance on each anniversary of the grant of the consent.

The consent holder (which expression where appropriate includes joint holders of this consent) and any persons employed by him to assist him in his trading shall produce the consent on demand when so required by a duly authorised officer of the North West Leicestershire District Council, or by a Police Officer.

The consent holder shall display in a conspicuous position that is visible to members of the public a street trading consent that has been issued by the council. The consent shall be available for inspection by an authorised officer of the council, or a Police Officer.

The consent holder will allow authorised officers of the council to inspect his/her premises at any reasonable time.

The consent holder shall notify the licensing team of the council immediately of any convictions or proceedings arising out of the use or enjoyment of the consent.

The consent holder will not assign, underlet or part with his interest or possession under this consent or any part thereof, but may surrender it to the council at any time.

The consent holder shall observe and comply with any reasonable directions in relation to the use of the street or public place by a duly authorised officer of the council.

Nothing contained in these conditions shall relieve the consent holder or his employees or agents from any legal duty or liability and the consent holder shall indemnify the council in respect of all claims, actions, demands or costs arising from this consent.

The consent holder shall at all times maintain a valid third party Public liability insurance policy to the satisfaction of the council and shall produce a valid certificate of such insurance at any time upon request of an authorised officer of the council.

An employer's liability certificate must be displayed as necessary.

The premises will be maintained in good condition and kept in a clean and tidy condition.

If the street trading site is located on private land, including forecourts, satisfactory written evidence must be provided to the council that permission of the landowner or lessee has been obtained to carry out the street trading activity.

The council may vary the conditions attached to the consent at any time.

The identities of all persons working on street trading units shall be notified to the council.

If public toilets are not readily accessible from the trading site, traders shall provide written permission from the owner if any toilet facility that they are proposing to use while the food business is operating. Such permission must include confirmation that the facilities will be available at all times during normal trading hours. If this is not possible, traders shall provide a suitably screened chemical toilet, maintained and emptied at their own expense.

### **Site Conditions**

The consent holder when operating on a static site shall have access to suitable and sufficient sanitary accommodation for both the consent holder, and any persons employed in the street trading activity.

The consent holder shall not use any television, tape recorder or other device for the reproduction of sound whilst trading which is audible beyond 5 metres from the site.

The consent holder shall not place on any street or public place, or affix to any equipment placed on the street or public place, any advertising of any description whatsoever unless permission has been specifically granted by an authorised council officer.

Only one sign or 'A' board will be allowed on the approach to each location. It will be placed within 200 metres of premises and not be a danger to motorists or pedestrians. All boards will be removed after the hours of business.

The consent holder shall not place on the street or in a public place any furniture or equipment other than as permitted by the consent and he must maintain the same in a clean and tidy condition and unobstructed at the end of each daily period of use.

The consent holder shall provide and maintain at his own expense adequate refuse receptacles for litter. Waste must not be placed in litter bins provided for public use.

Litter and trade waste arising from the activities of the consent holder shall be removed from the site on a frequent basis and disposed of in an approved manner.

The consent holder shall make such provision as is necessary to prevent the deposit in any street or public place of solid or liquid refuse and shall not discharge any water or effluent from the street trading activity to street surface drainage or other watercourse.

The exterior of all premises (vehicles, stalls, barrows and lay-by cafes) shall be well maintained, clean and free from defects. The exterior colour of the premises will be agreed with the council.

Consent holders will maintain the area within the vicinity of the vehicle. Maintenance will include litter picking, mowing and grass cutting and paving and pathway where appropriate. Vicinity means within 10 metres within laybys and trunk roads and 5 metres at all other trading locations.

The consent holder will vacate the site/pitch upon request, and for as long as necessary, to enable highway inspections, repairs, street works and highway improvements to be undertaken, the locating of temporary street furniture (e.g. Christmas tree) or if the pitch is required to facilitate temporary traffic and/ or pedestrian management arrangements. **No compensation will be paid to the consent holder for lost trading days as a result of the above or for any loss of business as a result of unforeseen occurrences on the highway network.**

### **Trading Conditions**

The consent holder will not carry out street trading activities other than those permitted by the consent.

The consent holder shall not trade in such a way that is likely to cause undue obstruction to any part of any street or public place.

The consent holder shall not trade in such a way that is likely to cause any injury to any person using the street or public place.

The consent holder shall not trade in such a way that is likely to cause damage to any property in the street or public place.

The consent holder shall not trade in such a way as to cause a nuisance or annoyance to persons using the street or public place, or occupiers of premises in the vicinity.

Noise from equipment used in connection with the consented street trading activity shall not be audible inside nearby residences.

Street trading units, vehicles or other equipment associated with the street trading activity shall be removed from the site at the cessation of trading each day. (Does not apply to fixed units trading from lay-by)

Any consent holder who wishes to employ an assistant who will be left solely in charge of the street trading site during the course of a day's trading shall be required to:

- (a) Obtain written permission from the council.
- (b) Provide the name, age and address of such as assistant.

Mobile traders eg. Ice cream sales shall not trade from a location within 50 metres of a trader with the same offering for sale.

### **Legal Provisions**

Nothing contained in these conditions shall relieve or excuse the consent holder or his employees or agents from any legal duty or liability.

At all times the consent holder shall comply with the legislation in force such as the Road Traffic Act, Highways Act 1980, the Food Safety Act 1990, the Town and Country Planning Acts, the Control of Pollution Act 1974, the Environmental Protection Act 1990, the Licensing Act 2003. It is the obligation of the consent holder to familiarise themselves and their employees with this legislation. The Council may revoke a street trading consent for any failure to comply with general or local legislation.

### **Revocation or Surrender of Consent**

This consent may be revoked by the council at any time and the council shall not in any circumstances whatsoever be liable to pay any compensation to the holder in respect of such revocation.

The holder of the consent shall return the consent to the council immediately on revocation or surrender of the consent.

A consent holder who is found to be employing an illegal immigrant will have his consent immediately revoked.

In the event of a consent holder having a consent revoked by the council a further application from that person will not normally be considered within 3 years from the date of revocation.

### **Notes to the Conditions**

Within the terms of these conditions the following words have the meanings as described:

The council – means North West Leicestershire District Council

Street trading - means the selling or exposing or offering for sale of any article (including a living thing) in a street.

Street includes:

Any road, footway, beach or other area to which the public have access without payment. A service area as defined in section 329 of the Highways Act 1980, and also any part of a street.

Consent street – means a street in which street trading is prohibited without the consent of the District Council.

Authorised Officer – means an officer employed by North West Leicestershire District Council and authorised by the council to act in accordance with the provisions of the Local Government (Miscellaneous Provisions) Act 1982.

### **This consent does not:**

Permit trading outside the terms of the consent.

Indicate that planning permission is not required, Please note:

- (a) That the requirement to obtain planning permission applies to all streets,
- (b) That the grant of one or more street trading consents does not give the trader immunity from planning control.
- (c) The council has discretion whether or not to enforce planning laws in relation to street trading.

Indicate that the unit is exempt from business rates.

Override parking restrictions or any other traffic regulations.

Imply approval from the highway authority or any other person or authority.

**NORTH WEST LEICESTERSHIRE DISTRICT COUNCIL  
FEES AND CHARGES FOR STREET TRADING CONSENTS**

Annual Consents

All consents for static traders relate to trading from a single location.  
Where a trader trades from more than one location an additional trading location fee applies

Existing Fees (from 1 April 2017)

	Annual Fee
Static food related trader	£415
Static Non- Food trader	£238
Mobile trader e.g. Ice-cream van,	£72
Occasional consent (Up to 5 daily consents may be granted in a 12 month period)	£36

Proposed New Fees

Additional trading location fee	£50 (per additional trading location)
Variation fee	£36

## **Document History**

Issue 1	6 April 2009 – 31 March 2014 (Agreed by the Council on 26 February 2009)
Issue 2	1 April 2014 – 23 February 2015 (Agreed by the Council on 21 January 2014)
Issue 3	25 February 2015 (Agreed by the Council on 24 February 2015)
Issue 4	